House Bill 1017

By: Representatives Lunsford of the 110<sup>th</sup>, Walker of the 107<sup>th</sup>, Ralston of the 7<sup>th</sup>, Oliver of the 83<sup>rd</sup>, Jackson of the 161<sup>st</sup>, and others

## A BILL TO BE ENTITLED AN ACT

- 1 To amend Part 1 of Article 2 of Chapter 5 of Title 46 of the Official Code of Georgia
- 2 Annotated, relating to telephone service in general, so as to provide for the protection of
- 3 persons of diminished mental capacity from the incurring of actual or voidable obligations
- 4 through telephone solicitation; to provide for legislative findings; to define terms; to provide
- 5 for the establishment of a registry to identify persons of diminished mental capacity and the
- 6 telephone numbers serving them; to prohibit telephone solicitation of such persons and
- 7 numbers; to provide for administration by the Public Service Commission and enforcement
- 8 by the administrator of the Fair Business Practices Act; to provide that contracts and
- 9 obligations induced through violation of this Act shall be void; to provide for judicial
- 10 remedies; to provide for other related matters; to repeal conflicting laws; and for other
- 11 purposes.

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## BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

13 SECTION 1.

- 14 Part 1 of Article 2 of Chapter 5 of Title 46 of the Official Code of Georgia Annotated,
- 15 relating to telephone service in general, is amended by adding a new Code Section to read
- 16 as follows:
- 17 "46-5-29.
- 18 (a) The General Assembly finds that:
- 19 (1) The use of the telephone to market goods and services is pervasive now due to the
- 20 increased use of cost-effective telemarketing techniques;
- 21 (2) There are many individuals in this state who lack the mental capacity to wisely
- respond to telephone solicitation and may incur actual or voidable contractual obligations
- 23 through telemarketing contacts;
- 24 (3) There exists a need to protect such individuals from incurring such obligations while
- allowing them the use of telephone service for other purposes, which need may be met
- 26 through the use of the registry established under this Code section; and

1 (4) It is the purpose of this Code section to protect persons of diminished mental capacity.

- 3 (b) As used in this Code section, the term:
- 4 (1) 'Person of diminished mental capacity' means a person who lacks the mental capacity
- 5 to wisely respond to telephone solicitation. No judicial proceeding shall be required to
- 6 establish this status; and for purposes of this Code section a person may so declare
- 7 himself or herself or be so declared by his or her conservator or by any member of the
- 8 person's family residing in the same household.
- 9 (2) 'Residential, mobile, or wireless subscriber' means a person who has subscribed to
- telephone service from a local exchange company or mobile or wireless telephone service
- provider or other persons living or residing with such person.
- 12 (3) 'Telephone solicitation' means any voice communication over a telephone line for the
- purpose of encouraging the purchase or rental of, or investment in, property, goods, or
- services, and further specifically includes but is not limited to communications:
- 15 (A) To any residential, mobile, or wireless subscriber with that subscriber's prior
- express invitation or permission;
- 17 (B) By or on behalf of any person or entity with whom a residential, mobile, or
- wireless subscriber has a prior or current business or personal relationship; or
- (C) By or on behalf of a charitable organization which has filed a registration statement
- pursuant to Code Section 43-17-5, is exempt from such registration under paragraphs
- 21 (1) through (6) of subsection (a) of Code Section 43-17-9, or is exempt from such
- registration as a religious organization or agency referred to in paragraph (2) of Code
- 23 Section 43-17-2.
- Such communication may be from a live operator, through the use of ADAD equipment
- as defined in Code Section 46-5-23, or by other means.
- 26 (c) No person or entity shall make or cause to be made any telephone solicitation to the
- 27 telephone line of any residential, mobile, or wireless subscriber in this state on whose
- behalf notice has been given to the commission, in accordance with regulations
- promulgated under subsection (d) of this Code section, that such person is a person of
- diminished mental capacity.
- 31 (d)(1) The commission shall establish and provide for the operation of a data base to
- 32 compile a list of telephone numbers of residential, mobile, and wireless subscribers
- identified under subsection (c) of this Code section. It shall be the duty of the commission
- to have such data base in operation no later than January 1, 2009.
- 35 (2) Such data base may be operated by the commission or by another entity selected by
- and awarded a contract by the commission.
- 37 (3) No later than January 1, 2009, the commission shall promulgate regulations which:

1 (A) Require each local exchange company to inform its residential, mobile, or wireless

- 2 subscribers of the opportunity to provide notification to the commission or its
- 3 contractor that such subscriber is a person of diminished mental capacity;
- 4 (B) Specify the methods by which each residential, mobile, or wireless subscriber may
- 5 give notice to the commission or its contractor;
- 6 (C) Specify the length of time for which a notice shall be effective and the effect of a
- 7 change of telephone number on such notice;
- 8 (D) Specify the methods by which such notices and revocations shall be collected and
- 9 added to the data base;
- 10 (E) Specify the methods by which any person or entity desiring to make telephone
- solicitations will obtain access to the data base as required to avoid calling the
- telephone numbers of residential, mobile, or wireless subscribers included in the data
- base; and
- 14 (F) Specify such other matters relating to the data base that the commission deems
- desirable.
- (e) There shall be no fee for inclusion in the data base.
- 17 (f) No person shall knowingly compile or disseminate or compile and disseminate
- information obtained from the data base for any reason other than those legitimate purposes
- 19 established by law. Any person found guilty of violating this subsection shall be guilty of
- a misdemeanor of a high and aggravated nature. Each instance of an unauthorized
- 21 disclosure of information from the data base shall constitute a separate offense.
- 22 (g) The administrator appointed pursuant to Code Section 10-1-395 shall have authority
- 23 to initiate proceedings, pursuant to Code Section 10-1-397, relating to a knowing violation
- or threatened knowing violation of this Code section. Such proceedings include without
- limitation proceedings to issue a cease and desist order, to issue an order imposing a civil
- penalty up to a maximum of \$2,000.00 for each knowing violation, and to seek additional
- 27 relief in any superior court of competent jurisdiction. Such actions shall be brought in the
- name of the state. The provisions of Code Sections 10-1-398, 10-1-398.1, and 10-1-405
- shall apply to proceedings initiated by the administrator under this subsection. The
- 30 administrator is authorized to issue investigative demands, issue subpoenas, administer
- oaths, and conduct hearings in the course of investigating a violation of subsection (c) or
- 32 (f) of this Code section, in accordance with the provisions of Code Sections 10-1-403 and
- 33 10-1-404.
- 34 (h) Any contract entered into or obligation incurred by a person listed in the data base
- under this Code section as a person of diminished mental capacity, which contract or
- obligation is induced through telephone solicitation, shall be void. In the event of the
- 37 necessity of a legal action to determine the invalidity of such a contract or obligation, the

1 person of diminished mental capacity may recover attorney fees and expenses of litigation

- 2 and may be awarded punitive damages by the trier of fact.
- 3 (i) A court of this state may exercise personal jurisdiction over any nonresident or his or
- 4 her executor or administrator as to an action or proceeding authorized by this Code section
- 5 in accordance with the provisions of Code Section 9-10-91.
- 6 (j) The remedies, duties, prohibitions, and penalties of this Code section are not exclusive
- and are in addition to all other causes of action, remedies, and penalties provided by law."

## 8 SECTION 2.

9 All laws and parts of laws in conflict with this Act are repealed.